Strategic Analyses of the National River Linking Project (NRLP) of India Series 1

India's Water Future: Scenarios and Issues

Upali A. Amarasinghe, Tushaar Shah and R. P. S. Malik, editors







Strategic Analyses of the National River Linking Project (NRLP) of India Series 1

India's Water Future: Scenarios and Issues

Upali A. Amarasinghe, Tushaar Shah and R. P. S. Malik, editors

INTERNATIONAL WATER MANAGEMENT INSTITUTE

IWMI receives its principal funding from 58 governments, private foundations, and international and regional organizations known as the Consultative Group on International Agricultural Research (CGIAR). Support is also given by the Governments of Ghana, Pakistan, South Africa, Sri Lanka and Thailand.

The editors: Upali A. Amarasinghe is Senior Researcher, International Water Management Institute (IWMI), New Delhi; Tushaar Shah, IWMI, Anand; R.P.S Malik, Fellow, Agricultural Economics Research Centre, University of Delhi, New Delhi.

Amarasinghe, U. A.; Shah, T.; Malik, R. P. S. (Eds.) 2009. *India's water future: Scenarios and issues*. Colombo, Sri Lanka: International Water Management Institute. 417p

river basin management/ water demand/ water transfer/ land use/ irrigation efficiency/ food consumption/ water use/ groundwater irrigation/ irrigation systems/ crop production/ forecasting/ population/ case studies/ models/ trade/ agricultural policy/ institutional constraints/ hydrogeology/ drip irrigation/ sprinkler irrigation/ water conservation/ India

ISBN: 978-92-9090-697-1

Copyright © 2009, by IWMI. All rights reserved.

Cover photo by Cover Photo by Upali A. Amarasinghe. Data for the graphs in the cover photo are from various sources including, Annual publications of Agriculture Statistics at a Glance (2004, 2006) by the Government of India, FAOSTAT database of the Food and Agriculture Organization, and Research Reports 119 and 123 of IWMI.

Please direct inquires and comments to: iwmi-research-news@cgiar.org

Contents

Acknowledgements
Preface
List of contributing authors
India's National River Linking Project - A Synopsisxi
Paper 1. India's Water Future: Drivers of Change, Scenarios and Issues 3 Upali A. Amarasinghe, Tushaar Shah and R.P.S. Malik
Paper 2. India's Water Future 2050: Potential Deviations from 'Business-As-Usual' Scenario 25 Shilp Verma and Sanjiv J. Phansalkar
Paper 3. Irrigation Demand Projections of India: Recent Changes in Key Underlying Assumptions Upali A. Amarasinghe, Peter G. McCornick and Tushaar Shah
Paper 4. India's Water Demand Scenarios to 2025 and 2050: A Fresh Look
Paper 5. Meeting India's Water Future: Some Policy Options 85 Upali A. Amarasinghe, Tushaar Shah and Peter G. McCornick
Paper 6. Demographic Projections for India 2006-2051: Regional Variations 101 Aslam Mahmood and Amithabh Kundu
Paper 7. The 'Tipping Point' in Indian Agriculture: Understanding the Withdrawal of Indian Rural Youth
Paper 8. Changing Consumption Patterns of India: Implications on Future Food Demand
Paper 9. Indian Agriculture: Recent Performance and Prospects in the Wake of Globalization 147 <i>R. P.S. Malik</i>
 Paper 10. Converting Rain into Grain: Opportunities for Realizing the Potential of Rain-fed Agriculture in India
Paper 11. Groundwater Expansion in Indian Agriculture: Past Trends and Future Opportunities Anik Bhaduri, Upali A. Amarasinghe and Tushaar Shah

Paper 12. Groundwater Exploitation in India, Environmental Impacts and Limits to Further Exploitation for Irrigation Krishnan Sundarajan, Ankit Patel, Trishikhi Raychoudhury and Chaitali Purohit	. 197
Paper 13. Water Productivity at Different Scales under Canal, Tank and Well Irrigation Systems K. Palanisami, S. Senthilvel and T. Ramesh	. 217
 Paper 14. Water Productivity of Irrigated Agriculture in India: Potential Areas for Improvement M. Dinesh Kumar, O. P. Singh, Madar Samad, Chaitali Purohit and Malkit Singh Didyala 	. 227
Paper 15. Drip and Sprinkler Irrigation in India: Benefits, Potential and Future Directions A. Narayanamoorthy	. 253
Paper 16. Water Saving and Yield Enhancing Micro-irrigation Technologies: How Far Can They Contribute to Water Productivity in Indian Agriculture	. 267
Paper 17. An Assessment of Environmental Flow Requirements of Indian River Basins	. 293
 Paper 18. Developing Procedures for Assessment of Ecological Status of Indian River Basins in the Context of Environmental Water Requirements	. 329
Paper 19. Groundwater Situation in Urban India: Overview, Opportunities and Challenges Ankit Patel and Krishnan Sunderrajan	. 367
Paper 20. Natural Flows Assessment and Creating Alternative Future Scenarios for Major River Basins of Peninsular India Anil D. Mohile and B. K. Anand	. 381

Acknowledgement

First and foremost we thank the "Challenge Program for Water and Food," of the Consultative Group of International Agriculture Research Institutes for providing the financial support for the project.

We greatly appreciate the comments and suggestions made by the members of the project advisory committee chaired by Prof. M.S. Swaminathan. The other eminent members of this committee included Prof. Yojindra K. Alagh, Prof. Vijay S. Vyas, Prof. Kanchan Chopra, Prof. Vandana Shiva, Prof. Frank Rijsberman, Shri Anil D. Mohile, Shri S. Gopalakrishnan and Shri Deep Joshi. Their guidance at various stages of the project was immensely helpful.

We also acknowledge the assistance of various government institutions for providing the necessary data and published documents for this project. A special thank goes to the Central Water Commission of India for providing the flow data of various river basins in India. Many of the studies would not have been able to to be completed to our satisfaction without the river flow information. The project team would also like to thank Shri Anil D. Mohile, former Chairman of the Central Water Commission, for his constant help and suggestions in this process.

We thank the participants from various government institutions, NGOs and civil society for their useful suggestions at the inception workshop of Phase I, held in April 2005 at New Delhi. The studies were greatly benefited by the comments and suggestions received from our peers in the CPWF and IWMI theme leaders, and the participants of various workshops wherein we presented our draft research reports. We also thank the organizers of various workshops for providing us the opportunity to present the findings of these studies. These include the IWMI-TATA Water Policy meetings in March 2006, the Project workshop in April 2006 at Delhi, and many other national forums.

We thank the researchers in India and in IWMI for their contribution, and the Director General of IWMI and other staff for their support and guidance for research and management of the project. Also we thank many other Indian researchers who expressed their willingness to contribute to research in various stages of the project. In that, we believe, they indicated their appreciation of research conducted by IWMI and their liking to be part of it. Finally we thank Mr. Pantaleon Fernando for editing the manuscripts and Ms. Pavithra Amunugama, Mr. Nimal Attanayake and Ms. Mala Ranawake for their assistance in the production process.

Preface

In 2005, the International Water Management Institute (IWMI) and the Challenge Program on Water and Food (CPWF) started a three-year research study on "Strategic Analysis of India's River Linking Project". The primary focus of the IWMI-CPWF project is to provide the public and the policy planners with a balanced analysis of the social benefits and costs of the National River Linking Project (NRLP).

The project consists of research in three phases. Phase I analyzed India's water future scenarios to 2025/2050 and related issues. Phase II, analyses how effective a response NRLP is, for meeting India's water future and its social costs and benefits. Phase III contributes to an alternative water sector perspective plan for India as a fallback strategy for NRLP. This book presents the findings of research in Phase I.

In 1999, the National Commission of Integrated Water Resources Development (NCIWRD) published projections of India's water supply and demand to 2025/2050. The trends of key drivers before 1990's were the basis for this projection. However, with economic liberalization, the trends of these key drivers changed in the 1990's. Therefore, the major focus of research in phase I was to assess the trends and turning points of the key drivers in recent years and assess their implications on future water supply and demand.

This volume, the first in a series of publications, presents the results of various research activities conducted in Phase I on India's Water Futures. Many papers in this book were presented in various regional and national workshops between 2006 and 2007. And, different versions are submitted for publication in various journals.

Contributing Authors

- Dr. Upali A. Amarasinghe, Senior Researcher, International Water Management Institute (IWMI)
- Dr. Tushaar Shah, Principal Researcher, IWMI
- Dr. R.P.S.Malik, Fellow, Agricultural Economics Research Centre, University of Delhi
- Dr. Peter McCornick, Former Director of Asia Region, IWMI
- Dr. Madar Samad, Principal Researcher and Director, India Program, IWMI
- Dr. Vladimir Smakhtin, Principal Researcher, IWMI
- Dr. Bharat Sharma, Senior Researcher, IWMI
- Dr. Anik Bhaduri, Post Doctoral Fellow, IWMI
- Dr. K. Sundararajan, Post Doctoral Fellow, IWMI
- Dr. Sanjive Phansalkar, Former Leader, IWMI-TATA Water Policy Program, India
- Dr. Dinesh Kumar, Former Leader, IWMI-TATA Water Policy Program, India
- Ms. Amrita Sharma, Former consultant, IWMI-TATA Water Policy Program, India
- Mr. Shilp Verma, Former consultant, IWMI-TATA Water Policy Program, India
- Prof. Aslam Mahmood, Department of Social Sciences, Jawaharlal Nehru University (JNU), New Delhi
- Prof. Amitabh Kundu, Dean, School of Social Sciences, JNU, New Delhi
- Mr. Anil D. Mohile, Consultant (Former Chairman, CWC), New Delhi
- Prof. A. Narayanamoorthy, Director, Centre for Rural Development, School of Rural Studies, Alagappa University, Karaikudi, Tamil Nadu
- Dr. K. Palanisami, Director, IWMI-TATA Water Policy Program, India and Former Director, Tamil Nadu Agricultural University, Coimbotore
- Dr. S. Senthilvel, Tamil Nadu Agricultural University, Coimbotore
- Dr. T. Ramesh, Tamil Nadu Agricultural University, Coimbotore
- Mr. Ankit Patel, Former Consultant, IWMI-TATA Water Policy Program, India
- Dr. Omprakash Singh, Lecturer, Agricultural University, Varanesi
- Mr. B.K. Anand, Former Research Assistant, IWMI New-Delhi Office
- Mr. M. Anputhas, Senior Research Associate, IWMI
- Dr. KV Rao, Central Research Institute for Dryland Agriculture, Hyderabad

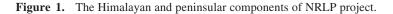
- Dr. KPR Vittal, Central Research Institute for Dryland Agriculture, Hyderabad
- Dr. Muthukumarasamy Arunachalam, Associate Professor, Sri Paramakalyani Centre for Environmental Sciences, Manonmaniam Sundaranar University, Alwarkurichi, Tamil Nadu
- Mr. Sandeep Behera, Senior Coordinator, Freshwater and Wetlands Program, World Wide Fund for Nature (WWF)-India
- Ms. Archana Chatterjee, Senior Coordinator of the Freshwater and Wetlands Program, WWF-India,
- Ms. Srabani Das, Former Consultant, IWMI-India
- Mr. Gautam Parikshit, Director, Freshwater and Wetlands Program, WWF-India
- Mr. Joshi Gaurav is an Independent Consultant, New Delhi, India
- Mr. Kumbakonam G. Sivaramakrishnan, Principal Investigator, University Grants Commission (UGC) Research Project, Sri Paramakalyani Centre for Environmental

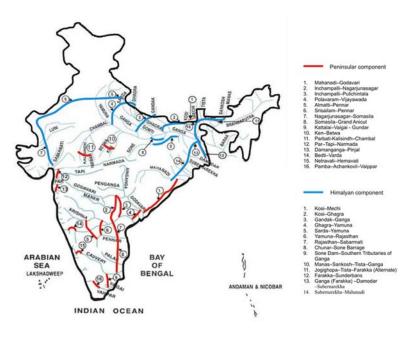
Sciences, Manonmaniam Sundaranar University, Alwarkurichi, Tamil Nadu

Mr. K. Sankaran Unni, Guest Professor, School of Environmental Sciences, Mahatma Gandhi University, Kottayam, Kerala

India's National River Linking Project - A Synopsis

The National River Linking Project (NRLP) envisages transferring water from the surplus river basins to ease the water shortages in western and southern India while mitigating the impacts of recurrent floods in eastern India. NRLP constitutes two basic components — the links which will connect the Himalayan rivers and those which will connect the peninsular rivers (figure 1). When completed, the project would consist of 30 river links and 3,000 storage structures to transfer 174 km³ of water through a canal network of about 14,900 km.





Components of the NRLP

The Himalayan component proposes to transfer 33 km³ of water through 16 river links. It has two subcomponents linking:

- 1. Ganga and Brashmaputra basins to Mahanadi basin (links 11-14), and
- 2. Eastern Ganga tributaries and Chambal, Sabramati river basins (links 1-10).

The Peninsular component proposes to transfer 141 km³ water through 14 river links. It has four subcomponents linking

- 1. Mahanadi and Godavari basins to Krishna, Cauvery and Vaigai rivers (links 1-9);
- 2. West-flowing rivers south of Tapi to north of Bombay (links 12 and 13);
- 3. Ken River to Betwa River and Parbati, Kalisindh rivers to Chambal rivers (links 10 and 11); and
- 4. some west flowing rivers to the eastern rivers (links 14 -16).

Project Benefits

The NRLP envisages to:

- provide additional irrigation to 35 million ha of crop area and water supply to domestic and industrial sectors;
- add 34 GW of hydro-power potential to the national grid;
- mitigate floods in eastern India; and
- facilitate various other economic activities such as internal navigation, fisheries, groundwater recharge, environmental flow of water-scarce rivers etc.

The NRLP, when completed, will increase India's utilizable water resources by 25 %, and reduce the inequality of water resource endowments in different regions. The increased capacity will address the long ignored issue of increasing India's per capita storage, which currently stands at a mere 200 m³/person as against 5,960; 4,717 and 2,486 m³/person for the US, Australia and China, respectively.

Project Costs

The NRLP will cost more than US\$120 billon (in 2000 prices), of which

- the Himalayan component costs US\$23 billion,
- the Peninsular component costs US\$40 billion, and
- the hydro-power component costs US\$58 billion.

Contentious Issues

The NRLP has many contentious issues to tackle, and these include the following:

- Resource mobilization, despite the fact that India finds it difficult to finance the completion of even the existing uncompleted projects;
- Environmental concerns, as it will
 - increase seismic hazards,
 - transfer river pollution,
 - destroy forest and biodiversity, and
 - change the ecological balance of land and oceans, and freshwater and sweater ecosystems;
- Social issues, as it will
 - displace more than 580,000 people under the peninsular component alone, and submerge large areas of agriculture and nonagricultural land;
- Cost recovery issues, as
 - the interest on the capital during the construction could be twice the estimated cost, and
 - the annual installment and interest on the capital could be more than Rs. 17,000/ acre; and
- Political issues, which include issues regarding
 - Interstate water transfers, and
 - Water transfers between riparian countries-Nepal, Bangladesh and Buthan.